

# THE ANNUAL TAX EXPENDITURE REPORT



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3825 Ridgewood Road Jackson, Mississippi

October, 1998

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## **Acknowledgments**

The author wishes to thank the officials and administrators of the Mississippi State Tax Commission for providing selected tax data, as well as summaries of selected bills enacted into law by the Mississippi Legislature.

## INTRODUCTION

The Tax Expenditure Annual Report Act and the Economic Development Reorganization Act require the Center for Policy Research and Planning to prepare an annual tax expenditure report. This document is the twelfth of such annual reports.

The Tax Expenditure Annual Report Act defines a tax expenditure as "any statutory provision or state agency regulation which exempts, in whole or in part, any specific class or classes of persons, income, goods, services, or property from the impact of established state taxes, including, but not limited to, those provisions known as tax deductions, tax allowances, tax exclusions, tax credits, and tax exemptions."

The purpose of preparing a tax expenditure report is to show that revenues foregone due to provisions in the tax codes have the same effect as direct budgetary expenditures. Another purpose is to provide a vehicle for annual legislative review of tax expenditures similar to the review that direct expenditures receive through the appropriation process.

For instance, it may be the intent of the governor and the legislature that the state finance a portion of the cost of energy conservation and thereby reduce energy consumption. One approach to achieving this goal would be to appropriate, through the general fund, money to supplement the purchase and installation of home insulating materials. An alternative would be to provide a tax credit, exemption, or deduction for expenditures for home insulation. Both approaches achieve the same general purpose, but there are predictable differences in the distribution of the impact among taxpayers in different income categories. Using the first approach keeps more money in the general fund and prevents tax revenues from declining, while the second approach causes the general fund budget to remain unchanged and tax revenues to decline. Because there is a clear political preference for cutting revenues over raising expenditures, the second approach is more likely to be approved although it has the same net budgetary effect as the first. Furthermore, since most tax expenditures, once enacted, become permanent provisions in the tax code, they are more likely to reoccur year after year. A general fund direct expenditure can only be made in a particular fiscal year after an appropriation of state funds is made. In almost all cases, such appropriations are approved for only

one year, and the continuation of an expenditure or a similar expenditure in a subsequent year requires another appropriation.

The primary difficulty in establishing a tax expenditure report is the accurate identification of the relevant tax base that is to be used as a point of departure for tax expenditures. In some cases, the language of the law is clear, and original intent can easily be inferred from the statutes. In other cases, the original intent of the statute can only be surmised, and in these cases there will exist differences of opinions. In fact, a careful examination of the language of the statutes reveals that several tax code provisions generally perceived to be tax expenditure items do not fall within the usual definition.

In this document strict adherence to the language of the statutes is always the basis for developing tax expenditures. However, in keeping with implied legislative intent and in consideration of the intensity of debate concerning certain provisions in the tax laws, provisions in the law other than those which conform to the strictest definition of a tax expenditure have also been included. However, in each of these cases, the departure from strict interpretation is clearly noted. For instance, the sale of feed, seed, fertilizers, herbicides, and other materials used in farming is exempted in Section 27-65-103 of the Mississippi Code of 1972 (supp.) from the sales tax and as such could be considered a tax expenditure. However, Section 27-65-7 of the 1972 Code states that retail sales do not include sales made to a wholesaler, jobber, manufacturer, or custom processor for resale or for further processing. Section 27-65-7 appears to suggest that inputs into production processes are not items subject to the sales tax; it can be inferred from a practical, if not from a strictly legal, position that sales of feed, seed, fertilizers, herbicides, and other materials when sold to persons who are engaged in the business of producing agricultural products are not, indeed, part of the relevant tax base and that the exemption is not a true tax expenditure.

### **Measuring Tax Expenditures**

The estimates in this report are based on the following: 1997 income tax returns, statistical information obtained from sales and use tax returns filed with the Mississippi State Tax Commission, information obtained from specific taxpayers, trade organizations, etc.

In accordance with the Tax Expenditure Annual Report Act, an estimate is provided in this report for most of the tax expenditures listed. In some cases where a tax base is established and the tax expenditure involves only a differential tax rate, these estimates are considered fairly reliable. In other cases where there is no existing statutory tax base and no tax experience to draw from, such as in an outright exemption or exclusion, the estimation procedure must be less exact and the estimates are considerably less reliable. In this report, those estimates which are clearly less reliable are enclosed in parentheses. In certain cases there exists no reliable basis for estimation and any attempt to estimate would be at best worthless and could, in fact, be misleading and therefore detrimental. These cases have been noted "Information Not Available."

Regardless of the accuracy of the estimates, it must be noted that any change in taxation normally brings a change in taxpayer behavior in order to avoid or reduce taxes. Resources and economic activity always tend to flow away from heavily taxed sectors and towards untaxed or less heavily taxed sectors. Thus, while the estimates of tax expenditures are unbiased with respect to *current* economic activity receiving preferential treatment, eliminating that preferential treatment would cause some of that activity to disappear and the tax expenditure estimate would overstate actual revenues realized.

There is also an overlap problem in tax expenditures. Some of the tax expenditures related to individual income tax overlap each other. In particular, the standard deduction overlaps part of the sum of all itemized deductions. For example, under Mississippi law, a married taxpayer filing jointly may take the standard deduction of \$4,600 or the sum of all itemized deductions, presumably only if they exceed \$4,600. If the mortgage interest deduction is \$2,000 for a particular taxpayer whose total itemized deductions equal \$4,000, the loss of the mortgage interest deduction would generate \$600 rather than \$2,000 in taxable income taxed at 3%, 4%, or 5% unless the standard deduction also was eliminated. In fact, the elimination of all itemized deductions would increase taxable income by only \$600 in this example. Therefore, in the separate estimates for itemized deductions and the standard deduction, there is an overlap which would exist unless both standard and itemized deductions were eliminated simultaneously.

## CORPORATE INCOME TAX EXPENDITURES

In taxing the earnings of corporations, the state of Mississippi uses a definition of taxable income which corresponds closely to the federal definition of taxable income. Corporations are allowed to deduct from their gross earnings certain operating expenses and other items of expenditure. Corporations are also allowed to credit certain expenses against their state tax liability.

### Corporate Credits

Credit for Finance Company Privilege Tax Paid for Same Tax Year.-- Mississippi Code of 1972 (supp.), Section 27-21-9, 27-21-3.

Those corporations whose business includes lending money secured by mortgages, trust receipts, retained title, or purchase contracts including discounting on motor vehicles, furniture, etc., or any other tangible personal property are levied an annual statewide privilege tax based upon the value of securities held. Mississippi finance companies to which this privilege tax applies are allowed a tax credit on their corporate income tax equal to the amount of privilege tax paid for such calendar year based on income derived exclusively from the business which measures the annual statewide privilege tax levied. However, the credit allowed shall not exceed the amount of income tax due. The apparent purpose of this measure is to eliminate a potential source of double taxation.

Estimated FY 1999 Tax Expenditure: \$875,000.

Credit for Qualified Businesses in Designated "High-Tech" and Enterprise Zones. -- Mississippi Code of 1972 (supp.), Section 27-7-22.

For any qualified business, there shall be allowed as a credit against the tax imposed, an amount equal to \$1,000 per net full-time employee as determined by the average annual employment of the business reported to the Employment Security Commission. Such credit shall be allowed annually to each qualified business for a period not to exceed 10 years. If the amount allowable as a credit exceeds the tax imposed, the amount of such excess shall not be refundable or carried forward to any other taxable year.



If either the Mississippi Enterprise Zone Act or the Mississippi Advanced Technology Initiative Act is repealed, any qualified business which had been granted a tax credit under these subsections prior to the date of such repeal shall be entitled to such tax credit until the period for which it was granted expires.

Estimated FY 1999 Tax Expenditure: \$3,200,000.

Jobs Tax Credit.-- Mississippi Code of 1972 (supp.), Section 57-73-21.

A jobs tax credit is allowed for increasing employment levels in certain types of business. For a credit to be allowed, the business must be primarily engaged in manufacturing, processing, warehousing, distribution, wholesaling, or research and development, or designated by rule and regulation by the Department of Economic and Community Development as air transportation and maintenance facilities, final destination or resort hotels having a minimum of 150 guest rooms, or movie industry studios.

Estimated FY 1999 Tax Expenditure: \$7,400,000.

National and Regional Headquarters Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-21.

A credit of \$500 for each net new full-time employee is allowed for any business transferring its national or regional headquarters from outside the state of Mississippi. The headquarters credit is available to any company, regardless of the business in which it engages, except for business engaged in the transportation, handling, storage, processing or disposal of hazardous waste. A minimum of 35 full-time jobs must be created to qualify for this credit. National or regional sales offices are not eligible for the headquarters income tax credits.

Estimated FY 1999 Tax Expenditure: Insignificant.

Research and Development Jobs Skills Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-21.

A \$500 credit is authorized for each full-time employee in any new job requiring research and development skills. Specific examples of jobs requiring research and development skills are

chemists and engineers. Qualification of other jobs for this credit would require as a minimum a bachelor's degree in a scientific or technical field of study from an accredited four (4) year college or university, employment in the area of expertise and compensation at a professional level. The research and development job credit is available to any company, regardless of the business in which it engages.

Estimated FY 1999 Tax Expenditure: Insignificant.

Dependent Care Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-23.

An income tax credit is allowed to any employer providing dependent child care for its employees during the employees' working hours. The credit allowed is 50% of qualified expenses. Any excess credit will not be refunded, but can be carried forward for up to five (5) years.

Estimated FY 1999 Tax Expenditure: Insignificant.

Job Training or Retraining Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-25.

A job training credit is allowed to any employer that provides basic skills training to its employees. A retraining credit is also allowed to any employer that provides retraining programs to its employees that are designed to increase opportunity for employee advancement with the employer. The retraining credit is allowed only for employees paid on an hourly wage basis and excludes employees engaged in retail services. The credit allowed is 25% of qualified expenses, not to exceed 50% of the income tax liability. Any excess credit will not be refunded, but can be carried forward for up to five (5) years.

Estimated FY 1999 Tax Expenditure: \$500,000.

Gambling License Fees Credit. -- Mississippi Code of 1972 (supp.), Section 75-76-177, 75-76-179.

Each gambling licensee is subject to a license fee based on the licensee's gross revenue. License fees paid to Mississippi on gross revenues are allowed as a credit against the licensee's

Mississippi income tax liability for the same tax year.

Estimated FY 1999 Tax Expenditure: \$5,600,000.

Temporary Assistance for Needy Families. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.1.

This income tax credit is for employers who hire persons who are receiving Temporary Assistance for Needy Families (TANF) at the date of hire. The credit is calculated by applying either 20%, 25% or 40% to the first \$5,200 in wages paid annually to the employee. If the employee is paid \$4 or more above the federal minimum wage (FMW), the employer credit percentage is 40%. If the employee is paid less than \$4 but more than \$3 above the FMW, the employer credit percentage is 25%. If the employee is paid \$3 or less above the FMW, the employer credit percentage is 20%.

No credit shall be claimed for wages paid to any person for more than 36 months, regardless of the number of employers who employ such person. An employer shall not receive the credit if such employer dismisses an employee to create a position for an TANF recipient. This credit can be used against 100% of the total income tax due. Any unused credit cannot be carried forward. The tax credit authorized shall apply only in cases in which the person whose wages are used to calculate the credit was hired after July 1, 1993. Shall be repealed from and after January 1, 1999.

Estimated FY 1999 Expenditure: \$150,000.

Mississippi Business Finance Corporation Revenue Bond Service Credit. -- (referred to as the RED Program) Mississippi Code of 1972 (Supp.), Section 27-7-22.3 and Section 57-10-401 through Section 57-10-449.

Only debt service paid on revenue bonds issued by the Mississippi Business Finance Corporation to finance economic development projects to induce the location of manufacturing facilities within this state can be taken as a credit. This credit can be used against the taxes due from the income generated by or arising out of the economic development project. The law also provides for a job development assessment fee which may be levied upon those employees whose job was created due to the increased development for projects induced prior to 7-1-97. The assessment fee cannot exceed the following percentages of gross wages: (a) 2%, if the gross wages are or between

\$5.00 and \$6.99 per hour; (b) 4%, if the gross wages are or between \$7.00 and \$8.99 per hour; (c) 6%, if the gross wages are \$9.00 or more per hour. The employee who has paid this fee is allowed to use as a credit on his Mississippi personal income return, however, any excess credit shall not be refunded or carried forward to any other taxable year.

Estimated FY 1999 Expenditure: \$9,300,000.

Ad Valorem Inventory Tax Credit. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.5.

This is an income tax credit for manufacturers, distributors and wholesale or retail merchants for a certain amount of ad valorem taxes paid on commodities, goods, wares and merchandise held for resale. The credit may be claimed only in the year in which the ad valorem taxes are paid and may be claimed for each location where such commodities, products, goods, wares and merchandise are found and upon which the ad valorem taxes have been paid. For the 1994 taxable year, the tax credit for each location of the taxpayer shall not exceed the lesser of \$2,000 or the amount of income taxes due the State of Mississippi that are attributable to such location. For the 1995 taxable year, the tax credit shall not exceed the lesser of \$3,000 or the amount of income taxes paid. For the 1996 taxable year, the tax credit shall not exceed the lesser of \$4,000 or the amount of income taxes paid. For the 1997 taxable year and each year thereafter, the tax credit shall not exceed the lesser of \$5,000 or the amount of income taxes paid.

The act also provides that any ad valorem taxes paid by a taxpayer that is applied toward the tax credit may not be used as a deduction by the taxpayer for state income tax purposes. Also, if the taxpayer is a partnership or an S corporation, the credit may be applied only to the tax attributable to the partnership or an S corporation income. Effective January 1, 1994.

Estimated FY 1999 Expenditure: \$4,000,000.

Export Charges Credit. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.7.

This is an income tax credit that allows taxpayers that utilize the port facilities at state, county, and municipal ports an income tax credit equal to the total export cargo charges paid by the taxpayer for: (a) receiving in the port; (b) handling to a vessel; (c) wharfage. The credit provided shall not

exceed 50% of the amount of tax imposed upon the taxpayer for the taxable year reduced by the sum of all other credits. Any unused portion of the credit may be carried forward for the succeeding 5 years. The maximum cumulative credit that may be claimed by a taxpayer pursuant to this act beginning January 1, 1994 and ending December 31, 2002 is limited to \$1,200,000. To obtain the credit a taxpayer must provide to the State Tax Commission a statement from the governing authority of the port certifying the amount of charges paid by the taxpayer for which a credit is claimed and any other information required by the State Tax Commission. This act is effective January 1, 1994, and shall stand repealed after December 31, 1998.

Estimated FY 1999 Expenditure: \$700,000.

The Magnolia Venture Capital Fund Limited Partnership Credit. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.11.

Effective January 1, 1994, 30% of qualified investments under this Act or the taxpayers state tax liability, which ever is less, are allowed as a tax credit against the total income tax liability. Any unused credit remaining may be carried over to subsequent years, for up to 10 years from the date of the qualified investment. The minimum investment is \$10,000 for an individual and \$50,000 for a corporation.

Estimated FY 1999 Expenditure: \$0.

## Corporate Deductions

Capital Gains Exempt. -- Mississippi Code of 1972 (Supp.), Section 27-7-9.

Capital gains are exempt from investments held for more than one year in financial institutions domiciled in Mississippi, domestic corporations, domestic limited partnerships or domestic limited liability companies. No capital gain shall be recognized from the sale of all or substantially all of the assets in domestic corporations held for more than one year if the corporation is totally liquidated and dissolved within one calendar year from the date of the sale of all or substantially all the assets of the corporation. However, the depreciation that has been taken on the corporation shall be recaptured and taxed as ordinary income in the same manner as provided for in Section 1245 of the IRS code.

Estimated FY 1999 Expenditure: Information not available.

General Expenses Associated with the Cost of Doing Business. -- Mississippi Code of 1972 (supp.), Section 27-7-17.

Mississippi statutes allow for deduction from gross corporate income all reasonable expenses associated with operating a taxable business. These provisions are consistent with the concept of taxable income and are not considered to be tax expenditures. They include the following:

Miscellaneous Business Expenses

Interest Expense

Taxes

Business Losses

Depreciation

Depletion

Bad Debts

Since each of these business expenses is outside the relevant tax base, no estimated fiscal impact has been estimated for this report.

Charitable Contributions. -- Mississippi Code of 1972 (supp.), Section 27-7-17(h).

Contributions or gifts made by corporations within the taxable year are deductible when made to: corporations, organizations, associations, or institutions, including Community Chest funds, foundations, and trusts created solely and exclusively for religious, charitable, scientific, or educational purposes, or for the prevention of cruelty to children or animals. This deduction is allowed in an amount not to exceed 20% of net income.

Estimated FY 1999 Tax Expenditure: Information not available.

Reserve Funds. -- Mississippi Code of 1972 (supp.), Section 27-7-17(i).

In the case of insurance companies, the net additions required by law to be made within the taxable year to reserve funds are deductible when such reserve funds are maintained for the purposes of liquidating policies at maturity.

Estimated FY 1999 Tax Expenditure: Information not available.

Annuity Income. -- Mississippi Code of 1972 (supp.), Section 27-7-17(j).

The sums, other than dividends, paid within the taxable year on policy or annuity contracts are deductible when such income has been included in gross income. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: Information not available.

Contributions to Employee Pension Plans. -- Mississippi Code of 1972 (supp.), Section 27-7-17(k).

Contributions made by an employer to a plan or a trust forming part of a pension plan, stock bonus plan, disability or death-benefit plan, or profit-sharing plan of such employer for the exclusive benefit of some or all of his, their, or its employees, or their beneficiaries, shall be deductible from his, their, or its income only to the extent that, and for the taxable year in which, the contribution is deductible for federal income tax purposes under the Internal Revenue Code of 1986 and any other provisions of similar purport in the Internal Revenue Laws of the United States, and the rules, regulations, rulings, and determinations promulgated thereunder, provided that:

(1) The plan or trust be irrevocable.

(2) The plan or trust constitute a part of a pension plan, stock bonus plan, disability or death-benefit plan, or profit-sharing plan for the exclusive benefit of some or all of the employer's employees and/or officers, or their beneficiaries, for the purpose of distributing the corpus and income of the plan or trust to such employees and/or officers, or their beneficiaries.

(3) No part of the corpus or income of the plan or trust can be used for purposes other than for the exclusive benefit of employees and/or officers, or their beneficiaries.

Contributions to all plans or to all trusts of real or personal property (or real and personal property combined) or to insured plans created under a retirement plan for which provision has been made under the laws of the United States of America, making such contributions deductible from income for federal income tax purposes, shall be deductible only to the same extent under the income tax laws of the state of Mississippi. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: Information not available.

Net Operating Loss Carryover. -- Mississippi Code of 1972 (supp.), Section 27-7-17(1).

A net operating loss for any taxable year ending on or after December 31, 1966, shall be a net operating loss carryover to each of the five taxable years following the taxable year of such loss. A net operating loss for any taxable year ending on or after December 31, 1992 shall be a carry back for three years and a carryover for 15 years, subject to a three-year phase-in for carry backs. The term "net operating loss," for the purposes of this paragraph, shall be the excess of the deductions allowed over the gross income; provided, however, the following deductions shall not be allowed in computing same:

(1) No net operating loss deduction shall be allowed.

(2) No personal exemption deduction shall be allowed.

(3) Allowable deductions which are not attributable to taxpayer's trade or business shall be allowed only to the extent of the amount of gross income not derived from such trade or business.

Estimated FY 1999 Tax Expenditure: Information not available.



Dividend Distributions. -- Mississippi Code of 1972 (supp.), Section 27-7-17(n).

Dividend distributions during the taxable year by an investment trust as defined in Section 79-15-3 are deductible if, during the taxable year, the dividend distributions meet the requirements of Sections 857, 858, and 860, Federal Internal Revenue Code of 1986, as amended. The deductions allowed are effective for the 1985 taxable year of the investment trust and for each taxable year thereafter. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: Insignificant.

## INDIVIDUAL INCOME TAX EXPENDITURES

The income of individuals is taxed based upon the definition of taxable income, which is gross income less certain exemptions, adjustments, and deductions. Mississippi taxpayers are also allowed certain credits against their state tax liability.

### Individual Exemptions

Personal Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-7-21(a-d).

In the case of resident individuals, exemptions are listed below and are allowed as deductions in computing taxable income.

\$6,000	Single Individuals
\$11,000	Married, Joint Return or Surviving Spouse
\$5,500	One-half of additional personal exemptions for Married-Separate returns.
\$9,500	Head of Household

Nonresidents and part-year residents are allowed the same personal and additional exemptions as are authorized for resident individuals except exemptions are prorated as to the proportion of net income from sources which the state of Mississippi bears to total or entire net income from all sources. The purpose of this provision is to shift income tax burden away from low-income taxpayers.

Estimated FY 1999 Tax Expenditure: \$362,800,000.

Exemptions for Dependents. -- Mississippi Code of 1972 (supp.), Section 27-7-21(e-g).

The exemption for an individual having a dependent other than husband or wife is \$1,500 for each such dependent. The term "dependent" means any person or individual who qualifies as a dependent under provisions of Section 152, Internal Revenue Code of 1954, as amended.

In the case of any taxpayer or the spouse of the taxpayer who has attained the age of 65 before the close of his taxable year, an additional exemption of \$1,500 is allowed.

In the case of any taxpayer or the spouse of any taxpayer who is blind at the close of the taxable year, an additional exemption of \$1,500 is allowed. This measure recognizes that the ability to pay taxes declines with increases in the number of dependents.

Estimated FY 1999 Tax Expenditure: \$48,800,000.

Other Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-7-15(4).

1. Interest under the obligation of the United States or its possessions, or securities issued under the provisions of the Federal Farm Loan Act of July 17, 1916, or bonds issued by the War Finance Corporation, or obligations of the state of Mississippi or political subdivisions thereof.

Estimated FY 1999 Tax Expenditure: Information not available.

2. Income received by any religious denomination or by any institution or trust for moral or mental improvements, religious, Bible, tract, charitable, benevolent, fraternal, missionary, hospital, infirmary, educational, scientific, literary, library, patriotic, historical, or cemetery purposes or for two or more of such purposes, if such income be used exclusively for carrying out one or more of such purposes.

Estimated FY 1999 Tax Expenditure: Information not available.

3. Income from dividends that has already borne a tax as dividend income under the provisions of this article, when such dividends may be specifically identified in the possession of the recipient.

Estimated FY 1999 Tax Expenditure: Information not available.

4. Amounts paid by the United States to a person as added compensation for hazardous duty as a member of the Armed Forces of the United States in a combat zone designated by Executive Order of the President of the United States.

Estimated FY 1999 Tax Expenditure: Insignificant.

5. Amounts received as retirement allowances, pensions, annuities, or optional retirement allowances paid under the Federal Social Security Act, the Railroad Retirement Act, the Federal

Civil Service Retirement Act, or any other retirement system of the United States government, retirement allowances paid under the Mississippi Public Employees' Retirement System, Mississippi Highway Safety Patrol Retirement System or any other retirement system of the State of Mississippi or any political subdivision thereof. The exemption shall be available to the spouse or other beneficiary at the death of the primary retiree.

Amounts received as retirement allowances, pensions, annuities, or optional retirement allowances paid by any public or governmental retirement system not designated above or any private retirement system or plan of which the recipient was a member at any time during the period of his employment. The exemption allowed under this paragraph shall be available to the spouse or other beneficiary at the death of the primary retiree.

Estimated FY 1999 Tax Exemption: \$56,600,000.

6. Compensation not to exceed the aggregate sum of \$5,000 for any taxable year received by a member of the National Guard or Reserve Forces of the United States as payment for inactive duty training, active duty training, and state active duty.

Estimated FY 1999 Tax Expenditure: Information not available.

7. Compensation received for active service as a member below the grade of commissioned officer and so much of the compensation as does not exceed the aggregate sum of \$500 per month received for active service as a commissioned officer in the Armed Forces of the United States for any month during any part of which such members of the Armed Forces served in a combat zone as designated by Executive Order of the President of the United States; or was hospitalized as a result of wounds, disease, or injury while serving in such combat zone.

Estimated FY 1999 Tax Expenditure: Insignificant.

8. Proceeds received from federal and state forestry incentives programs.

Estimated FY 1999 Tax Expenditure: Insignificant.

9. The amount representing the difference between the increase of gross income derived from sales for export outside the United States as compared to the preceding tax year wherein gross income from export sales was highest, and the net increase in expenses attributable to such increased exports. In the absence of direct accounting, the ratio of net profits to total sales may be applied to the increase in export sales. This shall only apply to businesses located in this state engaging in the international export of Mississippi goods and services. Such goods or services shall have at least 50% of value added at a location in Mississippi.

Estimated FY 1999 Tax Expenditure: Information not available.

Medical Savings Accounts -- Internal Revenue Code, Section 71.

The amount deposited in a medical savings account, and any interest accrued thereon, that is a part of a medical savings account program as specified in the Medical Savings Account Act under Sections 71-9-1 through 71-9-9; provided, however, that any amount withdrawn from such account for purposes other than paying eligible medical expense or to procure health coverage, shall be included in gross income.

Estimated FY 1999 Tax Expenditure: Insignificant.

Prisoners of War, Missing in Action. -- Mississippi Code of 1972 (supp.), Section 27-7-15(5).

Members of the Armed Forces. Gross income does not include compensation received for active service as a member of the Armed Forces of the United States for any month during any part of which such member is in missing status during the Vietnam Conflict as a result of such conflict.

Civilian employees. Gross income does not include compensation received for active service as an employee for any month during any part of which such employee is in a missing status during the Vietnam Conflict as a result of such conflict.

Estimated FY 1999 Tax Expenditure: Insignificant.

## **Individual Adjustments**

Individual Retirement Accounts. -- Internal Revenue Code, Section 219 and 408, Mississippi Code of 1972 (supp.), Section 27-7-16.

An individual is allowed to deduct from gross income the amount paid to an individual retirement account if the individual is not covered by an employer's plan or a self-employed plan. This deduction is limited to the smaller of \$2,000 (\$2,250 if a spousal IRA is involved) or 100% of annual compensation or earned income. If both spouses are employed, each may establish an IRA subject to the \$2,000/100% limitations.

Beginning in 1987, deductions for IRA contributions are reduced or phased out if an individual is covered by an employer-maintained retirement plan. The IRA deduction is reduced or eliminated when adjusted gross income exceeds certain specified amounts as follows:

- (1) \$25,000 for a single individual;
- (2) \$40,000 for a married couple filing a joint return; or
- (3) Zero for a married individual filing separately.

If adjusted gross income exceeds one of the specified amounts, the maximum IRA deduction is phased out over the next \$10,000 of adjusted income. Thus, no IRA deduction is allowed to a single person with adjusted gross income of \$35,000 or more, a married couple filing a joint return with \$50,000 or more, or a married individual filing separately with \$10,000 or more. The reduction in the maximum IRA deduction is determined by (1) multiplying the maximum IRA deduction by the excess of adjusted gross income over the specified amount and (2) dividing the result by \$10,000.

Except in the case of death, disability, periodic payments or domestic relations orders, the retirement money cannot be withdrawn without a federal penalty tax of 10% until the individual reaches the age of 59½. Amounts withdrawn from an IRA are subject to federal taxation at the time of withdrawal. In addition, taxation of interest or other income of an IRA is deferred until such income is withdrawn from the IRA. At that time, it is subject to federal taxation as ordinary income. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$2,900,000.

Keogh Plans. -- Internal Revenue Code, Sections 219, 401-405, and 408-415  
Mississippi Code of 1972 (supp.), Section 27-7-16.

Self-employed individuals (sole proprietors, partners, etc.) may deduct payments to Self-Employed Retirement Plans, commonly referred to as Keogh or HR 10 Plans. The maximum contribution is the lesser of \$30,000 or 15% of earned income. The definition of earned income includes the retirement plan deduction (i.e., earnings from self-employment must be reduced by the retirement plan contribution for purposes of determining the maximum deduction). To simplify, contribution is equal to 15% of earnings subject to \$30,000 limitation. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$2,174,000.

Interest Penalty on Early Withdrawal of Savings. -- Internal Revenue Code, Section 62, (12).

Penalties forfeited because of premature withdrawal of funds from time savings accounts or deposits are allowed as an adjustment to gross income. An adjustment is provided for deductions allowed by IRC, Section 165 for losses incurred in any transaction entered into for profit, though not connected with a trade or business, to the extent that such losses include amounts forfeited to a bank, mutual savings bank, savings and loan association, cooperative bank, or homestead association as a penalty for premature withdrawal of funds from a time savings account, certificate of deposit, or similar class of deposit. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$78,000.

### **Individual Credits**

Credit for Income Tax Paid Another State. -- Mississippi Code of 1972 (supp.),  
Section 27-7-77.

Individual resident taxpayers of Mississippi whose gross income is derived from sources both within and without the state of Mississippi are eligible for a tax credit for income tax paid to another state, territory of the United States, or the District of Columbia against the amount of tax found to be due to the state of Mississippi.

The credit is limited in amount as follows:

- 1) The tax credit may not exceed the amount of income tax due the state of Mississippi.
- 2) The tax credit may not exceed the amount of income tax actually paid to other states.
- 3) The tax credit may not exceed an amount computed by applying the highest Mississippi rates to the net taxable income reported to the other state.

This measure is a recognition of the principle that Mississippi tax laws extend only to the state's boundary as they apply to individuals.

Estimated FY 1999 Tax Expenditure: \$15,510,000.

Other Credits - Mississippi Code of 1972 (supp.)

Certain credits are allowed on the Mississippi individual income tax return as direct credits or as pass-through credits from Partnerships, S-Corporations, and LLC's: Liquidating Dividend Credit- Section 27-7-9(j)(2). A credit for tax paid by a liquidation corporation on the gain from sale or exchange of property is allowed to the extent of tax liability of the shareholders. The purpose is to collect tax on the sale only once. Employer's TANF Credit - Section 27-7-22.1. Any employer who employs a person who was receiving Temporary Assistance for Needy Families (TANF) at the time the person was hired is allowed a credit against income tax of 20% - 40% of wages paid. Computation is based on the hourly rate paid and total compensation. Job Development Assessment Fee - Section 27-7-22.3. A credit to employees whose wages have been assessed to help pay for Business Finance Corporation issued bonds which created their jobs. Business Ad Valorem Tax Credit - 27-7-22.5. Credit allowed to manufacturers, distributors, wholesalers or retail merchants who pay ad valorem taxes in Mississippi imposed on commodities, products, goods, wares and merchandise held for resale. Venture Capital Act of 1994 Tax Credit - 27-7-22.11. 30% of qualified investments under the Venture Capital Act of 1994 are allowed as a tax credit against total income tax liability. Unused credit may be carried over for ten years. Finance Company Privilege Tax - Section 27-21-9. Gaming Control Act License Fees Credit - Section 75-76-179. License fees paid under the Gaming Control Act are allowed as a credit against income tax. The credit may not exceed the amount of income tax due.

Estimated FY 1999 Tax Expenditure: \$943,000.



## **Individual Deductions**

Standard Deduction. -- Mississippi Code of 1972 (supp.), Section 27-7-17(2)(b).

For all Mississippi taxpayers who cannot itemize their deductions, there is a standard deduction available. The deduction is as follows:

\$4,600 Married Individuals - Joint Return

\$4,600 Married-Spouse died in tax year

\$2,300 Married Individuals-Separate Returns

\$3,400 Head of Household

\$2,300 Single Individuals

Estimated FY 1999 Tax Expenditure: \$56,200,000.

## **Itemized Deductions**

Medical and Dental Expenses. -- Internal Revenue Code, Sections 63(f) and 213; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Taxpayers are allowed a deduction for expenses incurred for medical treatment, medicines, health care, health insurance, and transportation which are essential to medical care. The deduction is equal to that portion of all qualified medical expenses exceeding 7.5% of taxpayer's federal adjusted gross income. On a joint return, the percentage limitation is based on the total adjusted gross income of both husband and wife. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Expenditure: \$9,900,000.

Real Estate Taxes. -- Internal Revenue Code, Sections 63(f) and 164; Mississippi Code of 1972 (supp.), Sections 27-7-17(2)(a).

Real estate taxes paid during the taxable year may be deductible from Mississippi gross income in arriving at Mississippi taxable income. However, special assessments are not considered real

estate taxes and, as such, may not be deducted. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$7,130,000.

Home Mortgage Interest. -- Internal Revenue Code, Sections 63(f) and 163; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

When computing Mississippi taxable income, a taxpayer may deduct the full amount of all mortgage interest paid on his owner-occupied home but only to the extent that the interest is attributable to loans that do not exceed \$1,000,000 (\$500,000 if married filing separately). Home equity debt may be deducted on mortgages totaling \$100,000 (\$50,000 if married filing separately). Grandfathered debt taken out prior to October 13, 1987 is subject to exceptions. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$42,700,000.

Investment Interest. -- Internal Revenue Code, Sections 63(f) and 163; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a) and (1)(c).

Investment interest is interest on a debt incurred in the purchase of certain life insurance policies; interest on a debt incurred in the earning of a tax-exempt income, such as loans taken to buy government bonds; and interest on debt for which the taxpayer is not legally liable. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$2,760,000.

Charitable Contributions. -- Internal Revenue Code, Sections 63(f) and 170(c); Mississippi Code of 1972 (supp.), Section 27-7-27(2)(a).

Contributions to recognized charities may be deducted from Mississippi adjusted gross income. A recognized charity is any government body or any public or private corporation, trust, or foundation organized and operated principally for charitable, religious, scientific, literary or educational purposes. Contribution deductions are generally limited to 50% of adjusted gross income; however, there is a 20% adjusted gross-income limit that applies to gifts of long-term capital

gain appreciated property to private foundations and to charities to which the 30% adjusted gross income limit applies to contributions of other than capital gain property. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$13,860,000.

Casualty and Theft Losses. -- Internal Revenue Code, Section 165(c)(3); Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

A casualty loss includes losses due to fire, storm, shipwreck, theft, or any sudden, unexpected, or unusual event. Casualty losses are deductible, provided that the loss is more than 10% of adjusted gross income decreased by \$100 per incident. The amount of loss is the lesser of:

- a) The decrease in fair market value of the property as a result of the casualty or theft, or value before minus value after.
- b) Taxpayer's adjusted basis in the property before the casualty loss or theft.

Losses must be reduced by any insurance reimbursement. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: \$626,000.

Union and Professional Dues. -- Internal Revenue Code, Section 162; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Certain dues and fees paid to professional societies, trade associations, and unions are miscellaneous deductions subject to a 2% adjusted gross income limit. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: Insignificant.

Tax Return Preparation Fee. -- Internal Revenue Code, Section 212(3); Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Fees for tax counsel and assistance may be deducted from Mississippi adjusted gross income in the year paid subject to a 2% limitation. Allowable fees are for the preparation of the tax return

and representation before any examination in connection with the determination, collection, or refund of any tax. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: Insignificant.

Unreimbursed Employee Business Expenses. -- Internal Revenue Code, Sections 62(2) and 274, Internal Revenue Regulation 1.162-2; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Individuals may deduct certain unreimbursed business expenses subject to the 2% adjusted gross income limitation. Deductible expenses include travel, transportation (but not commuting to and from work), and meals and lodging. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1999 Tax Expenditure: Information not available.

## SALES AND USE TAX EXPENDITURES

Section 27-65-17 Mississippi Code of 1972 (supp.) established a 7% sales tax on gross proceeds of retail sales except as provided elsewhere in the statutes. Likewise, Section 27-67-5 of the Code establishes a use tax which corresponds very closely to the sales tax and which is applied to goods purchased out of state and brought into Mississippi. In general, a retail sale is considered a sale of a final good to the final consumer of that good. Gross proceeds from the sale of specifically named services are also subject to the general sales tax. Retail sales typically do not include sales of raw materials or capital equipment to manufacturers, producers, or refiners of goods although they may be the final consumers of these goods in their recognizable form. Goods which lose their identity, including machinery used in production, are normally not considered to be retail goods.

Mississippi statutes blur the distinction between wholesale and retail goods. Section 27-65-17 lists several goods which are taxed at rates below the general sales tax rate of 7%, but most of these exceptions refer to sales which should not be considered as retail sales in the strictest sense. These are included in this report for completeness, but the reader is cautioned that although these items are tax expenditures in the letter of the law, they are not considered to be expenditures in the spirit of the law. In each of the items listed below, the estimated fiscal impact is based upon the difference between actual revenues and estimated revenues if a 7% sales or use tax were imposed.

### Exceptions

Exceptions to the General Sales Tax Rate. -- Mississippi Code of 1972, (supp.),  
Section 27-65-17.

The following items are explicit exceptions to the 7% tax on gross proceeds from retail sales. Each of these, with the partial exception of aircraft, autos, trucks, semi-trailers and mobile homes, is a wholesale transaction and as such is not a true tax expenditure. However, according to the letter of the law, each qualifies as a tax expenditure and is included for that reason.

Exceptions (Continued)

Estimated FY 1999  
Tax Expenditure

Retail Sales of Farm Tractors Taxed at 1%	\$ 4,586,000
Other Farm Implements Taxed at 3%	5,502,000
Aircraft, Trucks, Semi-Trailers and Mobile Homes Taxed at 3%	32,252,000
Autos, Light Trucks: (10,000 lbs. or less) Effective 1/1/95 at 5%	67,856,000
Manufacturing Machinery and Certain Port Facility Equipment Taxed at 1½%	156,636,000
Materials Used in Railroad Tracks Taxed at 3%	556,000
Sales to Electric Power Associations Taxed at 1%	4,606,000

Discount for Timely Filing. -- Mississippi Code of 1972 (supp.), Section 27-65-33.

Taxpayers are allowed to discount their tax liability by 2% in return for meeting their legal filing deadline.

Estimated FY 1999 Tax Expenditure: \$10,000,000.

**Exemptions**

Sale of Utilities. -- Mississippi Code of 1972 (supp.), Section 27-65-19.

The sale of utilities and water to residential consumers is exempt from the sales tax. The reason for this exemption is to eliminate the burden of taxation from low-income taxpayers and from those goods which are considered to be necessities. There is no evidence that this exemption accomplishes this purpose better than the exemption of the sales tax on food which is not exempt. However, it should be noted that sales of food purchased with food stamps or instruments provided by the Women, Infants and Children's (WIC) Program are exempt from sales tax.

Estimated FY 1999 Tax Expenditure - \$92,484,000.

The sale of utilities to manufacturers is taxed at 1½%. This constitutes a wholesale transaction and should not be considered a true tax expenditure.

Estimated FY 1999 Tax Expenditure - \$36,273,000.

The sale of utilities to farmers is also a wholesale transaction which is taxed at 1½% and should not be considered a tax expenditure.

Estimated FY 1999 Tax Expenditure - \$1,122,000.

Industrial Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-65-101.

Several different categories of sales to manufacturers, refiners, producers, and transporters are exempt from the general sales tax. These are wholesale transactions and should not be considered as true tax expenditures but are included in this report for information purposes only. They are as follows:

	<u>Estimated FY 1999 Tax Expenditure</u>
Boxes, Crates, and Cartons	\$ (2,392,000)
Raw Materials Used in Manufacturing	(119,925,000)
Offshore Drilling Equipment Large Vessels	(2,392,000)
Commercial Fishing Boats	1,587,000
Repairs to Vessels	4,412,000
Rolling Stock Used in Interstate Commerce	(3,588,000)
Raw Materials Used in Manufacturing Rolling Stock	Negligible
Machinery or Parts Used in Repairing Large Ships	564,000
Tangible Personal Property Consumed on Ships in International Commerce	(59,000)
Storage of Perishable Goods	Negligible

NOTE: Numbers in parentheses should be considered very inexact estimates. No established data base exists for determining these values.

Industrial Exemptions (Continued)

Estimated FY 1999  
Tax Expenditure

Natural Gas Used in Oil Production	\$ (3,024,000)
Income from Self-Service Commercial Laundry	1,191,000
Economic Development Reform Act Incentives	4,790,000

Agricultural Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-65-103.

Several different categories of sales to farmers are exempt from the general sales tax. These are wholesale transactions and should not be considered as true tax expenditures. They are included in this report for information purposes only. They are as follows:

Estimated FY 1999  
Tax Expenditure

Sales of Lint, Seed Cotton, Baled Cotton, Feed, Seed, Fertilizers, Baling Wire, Packaging Materials, etc.	\$ 42,000,000
Sales of Agricultural Produce to Be Further Processed	(89,688,000)
Retail Sales of Mules, Horses, and Other Livestock	Negligible

Governmental Exemptions -- Mississippi Code of 1972 (supp.), Section 27-65-105.

Sales of normally taxable goods are exempt from sales tax when sales are made to the U.S. government, to the state of Mississippi, to public schools, to the Mississippi Band of Choctaw Indians, or to governmental or volunteer fire departments.

Estimated FY 1999  
Tax Expenditure

Sales to U.S. Government or State of Mississippi	\$ (179,375,000)
Sales to Public Schools	(30,750,000)

NOTE: Numbers in parentheses should be considered very inexact estimates. No established data base exists for determining these values.



Governmental Exemptions (Continued)

Estimated FY 1999  
Tax Expenditure

Sales of School Textbooks	\$ (3,588,000)
Sales to the Mississippi Band of Choctaw Indians	(1,000,000)
Sales of Firefighting Equipment to Governmental or Volunteer Fire Departments	119,000

Utility Exemptions -- Mississippi Code of 1972 (supp.), Section 27-65-107.

In addition to those exempted under Section 27-65-19, certain utility sales are exempt.  
This includes sales to nonprofit water associations.

Estimated FY1999 Tax Expenditure: \$994,000.

Miscellaneous Exemptions -- Mississippi Code of 1972 (supp.), Section 27-65-111.

Specific exemptions which benefit nonprofit organizations or the sale of particular items such as drugs and medicine or alcohol-blended fuels are provided for under this section. The purpose of each of these exemptions is inherent in the particular object of the exemption. They are as follows:

	Estimated FY 1999 <u>Tax Expenditure</u>
Sales to Nonprofit Hospitals and Infirmaries	\$ (89,688,000)
Newspapers and Periodicals	4,413,000
Coffins and Caskets	(2,409,000)
Sales of Goods for Immediate Export	Negligible
Sales to Nonprofit Orphanages, Old Men's or Ladies' Homes	(303,000)
Sales to YMCA, YWCA, or Boys or Girls Clubs	1,108,000

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

Miscellaneous Exemptions (Continued)Estimated FY 1999  
Tax Expenditure

Sales to Nonprofit Private Schools	\$ (1,230,000)
Drugs and Medicines	22,033,000
Sales to Salvation Army or Muscular Dystrophy Association, Inc.	158,000
Sales of Alcohol-Blended Fuel Using Mississippi Distilled Alcohol	Negligible
Sales to the Institute for Technology Development	446,000
Retail Sales of Motor Vehicles and Semi-Trailers Exported Within 48 Hours	1,652,000
Sales of Food and Drink Through Full-Service Vending	Negligible
Sales of Motor Fuel	159,106,000
Sales of Food Purchased with Food Stamps or Instruments Provided by the Women, Infants and Children's (WIC) Program	(24,088,000)
Sales of Cookies by the Girl Scouts of America	203,000
Sales to Public or Nonprofit Museums of Art	Negligible
Sales to Alumni Associations of State-Supported Colleges or Universities	Negligible
Sales to National Association of Junior Auxiliaries, Inc.	Negligible
Sales to Domestic Violence Shelters	Negligible
Sales to the Mississippi Chapter of the National Multiple Sclerosis Society	Negligible

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

## SEVERANCE TAX EXPENDITURES

An annual privilege tax is assessed against oil and gas severed from the ground at the rate of 6% of the market value of the oil or gas at the point of production.

### Exemptions

Enhanced Recovery. -- Mississippi Code of 1972 (supp.), Section 27-25-503. Beginning 4-1-94, oil produced by an enhanced recovery is taxed at 3% rather than 6%. The purpose of this tax exemption is to encourage continued production in fields which otherwise might become uneconomical.

Estimated FY 1999 Tax Expenditure: \$213,000.

Exemption for Oil and Gas Discovery Wells Drilled Between April 1, 1994 and June 30, 1999. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil produced from a discovery well for which drilling commenced April 1, 1994 through June 30, 1999 shall be exempt from severance taxation for 5 consecutive years beginning on the date of first sale of production from such well provided that the average monthly sales price of oil does not exceed \$25 per barrel.

Natural gas produced from a discovery well for which drilling commenced April 1, 1994 through June 30, 1999 shall be exempt from severance taxation for 5 consecutive years beginning on the earlier of one year from completion of the well or the date of first sale of production from such well provided that the price of natural gas does not exceed the average monthly sales price of \$3.50 per MCF for gas.

Estimated FY 1999 Tax Expenditure: \$3,118,000.

Exemption for Two-Year Inactive Oil and Gas Wells. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil or gas produced from a two-year inactive well shall be exempt from the oil or gas severance taxes for three consecutive years beginning on the date of first sale of production from such well provided the average monthly sales price of oil does not exceed \$25 per barrel or \$3.50 per MCF for gas. The exemption shall apply only to previously produced pools or reservoirs of record as of April 1, 1994 at the State Oil and Gas Board as attributed to such well. This exemption shall be repealed July 1, 1999; however, the production that began before July 1, 1999 shall be exempt for an entire 3 consecutive years.

Estimated FY 1999 Tax Expenditure: \$1,225,000.

Development Wells or Replacement Wells. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil or gas produced from development wells or replacement wells drilled in connection with discovery wells for which drilling commenced January 1, 1994 through December 31, 1998 shall be taxed at 3% rather than 6% for three consecutive years provided the average monthly sales price of oil does not exceed \$25 per barrel or \$3.50 per MCF for gas.

Estimated FY 1999 Tax Expenditure: \$180,000.

Development Wells Utilizing 3D Seismic. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil or gas produced from a development well for which drilling commenced April 1, 1994 through June 30, 1999 and for which three-dimensional seismic was used in connection with the drilling of such oil or gas well shall be taxed at 3% for 5 consecutive years provided the average monthly sales price of oil does not exceed \$25 per barrel or \$3.50 per MCF for gas.

Estimated FY 1999 Tax Expenditure: \$865,000.

## INSURANCE PREMIUM TAX EXPENDITURES

A premium tax is levied and imposed upon each domestic or foreign insurance company doing business in this state at the rate of 3% of the gross amount of premium receipts collected by such companies on insurance policies and contracts written in, or covering risks located in, this state. This tax is levied at a rate of 2% of the gross amount of premium receipts received from and on annuity policies and contracts that were written in or that cover risks located in this state. From July 1, 1994 to June 30, 1995, the tax on annuities shall be 1% on premiums received and from and after July 1, 1995, annuities shall be exempt from insurance premium tax. There is an additional levy of 1% on fire insurance covering risks located in this state and an additional 0.5% on fire insurance covering risks located in the city of Jackson. A retaliatory tax is imposed on foreign companies whose state of domicile imposes a greater tax than Mississippi.

**Exemptions.** -- Mississippi Code of 1972 (supp.), Section 27-15-119.

Policies and contracts issued to fund a retirement, thrift, or deferred compensation plan qualified under Section 401 or Section 403 or an individual retirement annuity qualified under Section 408 or Section 457 of the Federal Tax Code for federal tax exemption, unless the foreign company's principal place of business is in a state which taxes policies issued by companies having their principal place of business in Mississippi; then, they are taxed as a retaliatory tax at the same rate.

The insurance carriers selected to furnish service to the state of Mississippi under the State Employees' Life and Health Insurance Plan shall not be required to pay the premium tax on premiums collected for coverage under the plan. From and after July 1, 1995, annuity premiums are exempt from insurance premium tax.

Estimated FY 1999 Tax Expenditure: Information not available.

## Credits

Income Taxes Paid. -- Mississippi Code of 1972 (supp.), Section 27-15-103.

Premium taxes shall be reduced by the net amount of income tax paid to this state for the preceding calendar year, provided the credit is to be taken only once. The purpose is to insure that the greater of either the annual insurance premium tax or the income tax shall be paid.

Estimated FY 1999 Tax Expenditure: \$3,663,000.

Retaliatory Tax Deduction. Mississippi Code of 1972 (supp.), Section 27-15-109.

Where an additional premium tax is imposed against a domestic company under retaliatory laws of other states in which the domestic company does business, such company may deduct the total of the additional retaliatory tax from the state income tax due by it to the state of Mississippi.

Estimated FY 1999 Tax Expenditure: Information not available.

Reduction for Qualifying Mississippi Investments. Mississippi Code of 1972 (supp.), Section 27-15-129.

Provision is made for the premium tax to be reduced if the company invests in qualifying Mississippi investments.

Estimated FY 1999 Tax Expenditure: \$13,867,000.

Guaranty Association Credit. Mississippi Code of 1972 (supp.), Section 83-23-218.

Member insurers may reduce their premium or income tax liability by a percentage of their assessment paid to the Mississippi Life and Health Insurance Guaranty Association.

Estimated FY 1999 Tax Expenditure: \$4,833,000.

## INSTALLMENT LOAN TAX EXPENDITURES

Also known as the finance company privilege tax, the installment loan tax is levied upon every person, firm, corporation, or association, other than state or national banks, doing business of lending money secured by tangible personal property or doing a business of purchasing, discounting, or acquiring forms of indebtedness secured by tangible personal property, not including cotton, cottonseed, or agricultural products. Tax is levied in lieu of all other privilege taxes upon such business.

**Exemptions.** -- Mississippi Code of 1972 (supp.), Section 27-21-3.

State and national banks;

Securities representing transactions known as "floor plan;" securities held representing loans for the repayment of wholesale sales price; signature loans; loans secured by real estate, cotton, cottonseed, or other agricultural products;

Persons, firms, or corporations engaged in the general mercantile business who make advancements of money, merchandise, and supplies to their customers and who take liens upon personal property to secure payment of the indebtedness.

A member of an affiliated group as defined by Section 1504 of the Internal Revenue Code of 1986, as amended, on the date of passage of Senate Bill No. 3247, 1995 Regular Session [Laws, 1995, ch. 457, approved March 24, 1995, and effective from and after July 1, 1995], with respect to loans made by one member of the affiliated group to another and who is not otherwise engaged in the business of loaning money secured by tangible personal property.

Estimated FY 1999 Tax Expenditure: Information not available.

## CASUAL AUTO SALES TAX EXPENDITURES

The auto sales tax is levied upon every person, firm, or corporation purchasing other than at wholesale outside the state any motor vehicle required to be registered or licensed with the tax collector of any county in this state from any person, firm, or corporation which is not a licensed dealer engaged in selling motor vehicles. This casual auto sales tax is levied and collected at the rate of 3% of the true value of the motor vehicle as calculated by using the most current official motor vehicle assessment schedule supplied by the State Tax Commission.

**Exemptions.** -- Mississippi Code of 1972 (supp.), Section 27-65-201(7)(a-c).

(1) Transfers of legal ownership of motor vehicles between husband and wife, parent and child, or grandparents and grandchildren, unless the transferor is a licensed dealer of motor vehicles and the transfer of the motor vehicle is made in the regular course of business.

(2) Transfers of legal ownership of motor vehicles pursuant to a will or pursuant to any law providing for the distribution of the property of one dying intestate.

(3) Transfers of legal ownership of motor vehicles ten (10) or more years after the date of the manufacture of such vehicle.

Estimated FY 1999 Tax Expenditure: Insignificant.



## AUTO PRIVILEGE TAXES AND AUTO TAG FEES TAX EXPENDITURES

Auto privilege taxes and tag fees are levied upon operators as reasonable compensation for the use of the highways. Highway privilege tax is paid annually during the anniversary month of license tag or during month established by the tax commission when tag is issued for a period of less than 12 months. Upon carriers of property, highway privilege taxes may be paid for periods of 3 months, 6 months, and 12 months.

**Exemptions.** -- Mississippi Code of 1972 (Supp.), Section 27-19-1 et. seq.

(a) Carriers of property duly registered and licensed in another state and being used to transport farm harvesting machinery or equipment to and from a particular county in this state may, upon adoption of a resolution by the board of supervisors of said county where such machinery or equipment is being exclusively used in harvesting farm crops within said county, be exempt from the highway privilege taxes levied when said resolution is filed with the State Tax Commission. Provided, however, that said exemption shall not exceed a 40-day period for any annual period without a second resolution of approval by the board of supervisors who shall have the authority to extend said exemption not to exceed an additional 20-day period, during any annual period. (27-19-11)

(b) Any trailer or farm tractor solely hauling farm products of the soil from the farm to the gin or market, or transporting fertilizer or feed to the farm, where the gross weight does not exceed 8,000 pounds, and where the title to such products is still in the producer. (27-19-17(1))

(c) The wagons or trailers, or tractors drawing same, of circuses, carnivals, fairs and other shows using municipal streets or public highways, when they are shipped into and out of Mississippi by railroad. (27-19-17(4))

(d) Motor vehicles owned by the United States government or any agency or instrumentality thereof, or owned by the state of Mississippi or any county or municipality of the state, or any agency or instrumentality thereof, or owned by any school district or fire protection district in the state. Counties and municipalities are not exempt from tag fees. (27-19-27)

(e) Any tractor, road roller, or road machinery used solely in road building or other highway construction or maintenance work or vehicles permanently equipped with and used exclusively for transporting water well drilling outfits, all of which vehicles are not used upon highways to transport persons or property. (27-19-29)

(f) Antique automobiles, upon payment of \$25 permanent fee, shall be exempt from all ad valorem and other taxes. (27-19-47)

(g) Antique motorcycles, upon payment of \$25 permanent fee, shall be exempt from all ad valorem and other taxes. (27-19-47.1)

(h) One motor vehicle owned by disabled American veterans who have 100% permanent service-connected disability, or the unremarried surviving spouse, upon payment of \$1; pertains only to tags or plates for private passenger motor vehicles or pickup trucks; exempt from all ad valorem and privilege taxes. (27-19-53)

(I) One motor vehicle owned by recipients of the Congressional Medal of Honor or former prisoners of war or the unremarried surviving spouse are exempt from all taxes and fees. (27-19-54) Pertains only to tags for private passenger motor vehicles or pickup trucks.

(j) Street rods, upon payment of \$50, are exempt from all taxes and fees. (27-19-56.6)

(k) One motor vehicle owned by the unremarried surviving spouse of a member of the Armed Forces of the United States, a reserve component of the Armed Forces or of the National Guard who, while on active duty, is killed or dies in time of war or national emergency or in an area of immediate military hazard upon payment of \$1.00 exempt from all taxes. (27-19-169)

Estimated FY 1999 Tax Expenditure: Information not available.

**SUMMARY OF TAX EXPENDITURES  
CORPORATE INCOME TAX**

Estimated FY 1999  
Tax Expenditure

**Credits**

Credit for Finance Company Privilege Tax Paid for Same Tax Year	\$ 875,000
Credit for Qualified Businesses in Designated "High-Tech" and Enterprise Zones	3,200,000
Jobs Tax Credit	7,400,000
National and Regional Headquarters Credit	Insignificant
Research and Development Jobs Skills Credit	Insignificant
Dependent Care Credit	Insignificant
Job Training or Retraining Credit	500,000
Gambling License Fees Credit	5,600,000
Temporary Assistance for Needy Families Wages Paid Credit	150,000
Mississippi Business Finance Corporation Revenue Bond Service Credit	9,300,000
Ad Valorem Inventory Tax Credit	4,000,000
Export Port Charges Credit	700,000
Magnolia Venture Capital Fund Limited Partnership Credit	0

**Deductions**

Capital Gains Exempt	Not Available
Charitable Contributions - Corporate	Not Available
Reserve Funds	Not Available
Annuity Income	Not Available
Contributions to Employee Pension Plans	Not Available
Net Operating Loss Carryover	Not Available
Dividend Distributions	Insignificant

## INDIVIDUAL INCOME TAX

Estimated FY 1999  
Tax Expenditure

### Exemptions

Personal Exemptions	\$	362,800,000
Exemptions for Dependents		48,800,000
Other Exemptions		56,600,000
Medical Savings Accounts		Insignificant
Prisoners of War, Missing in Action		Insignificant

### Adjustments

Individual Retirement Accounts		2,900,000
Keogh Plans		2,174,000
Interest Penalty on Early Withdrawal of Savings		78,000

### Credits

Credit for Income Tax Paid Another State		15,510,000
Other Credits		943,000

### Deductions

Standard Deduction		56,200,000
Itemized Deductions		
Medical and Dental Expenses		9,900,000
Real Estate Taxes		7,130,000
Home Mortgage Interest		42,700,000
Investment Interest		2,760,000
Charitable Contributions		13,860,000
Casualty and Theft Losses		626,000
Union and Professional Dues		Insignificant
Tax Return Preparation Fee		Insignificant
Unreimbursed Employee Business Expenses		Not available

## SALES AND USE TAX

Estimated FY 1999  
Tax Expenditure

### Exceptions to the General Sales Tax Rate

Retail Sales of Farm Tractors Taxed at 1%	\$ 4,586,000
Other Farm Implements Taxed at 3%	5,502,000
Aircraft, Trucks, Semi-Trailers and Mobile Homes Taxed at 3%	32,252,000
Autos and Light Trucks Taxed at 5% (Effective 1/1/95)	67,856,000
Manufacturing Machinery and Certain Port Facility Equipment Taxed at 1½%	156,636,000
Materials Used in Railroad Tracks Taxed at 3%	556,000
Sales to Electric Power Associations Taxed at 1%	4,606,000

### Discount for Timely Filing 2%

10,000,000

### Sale of Utilities

To Residential Consumers 0%	92,484,000
To Manufacturers Taxed at 1½%	36,273,000
To Farmers Taxed at 1½%	1,122,000

### Industrial Exemptions

Boxes, Crates, and Cartons	(2,392,000)
Raw Materials Used in Manufacturing	(119,925,000)
Offshore Drilling Equipment Large Vessels	(2,392,000)
Commercial Fishing Boats	1,587,000
Repairs to Vessels	4,412,000
Rolling Stock Used in Interstate Commerce	(3,588,000)

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

Sales and Use Tax (Continued)

Estimated FY 1999  
Tax Expenditure

**Industrial Exemptions** (continued)

Raw Material Used in Manufacturing Rolling Stock	\$	Negligible
Machinery or Parts Used in Repairing Large Ships		564,000
Tangible Personal Property Consumed on Ships in International Commerce		(59,000)
Storage of Perishable Goods		Negligible
Natural Gas Used in Oil Production		(3,024,000)
Income from Self-Service Commercial Laundry		1,191,000
Economic Development Reform Act Incentives		4,790,000

**Agricultural Exemptions**

Sales of lint, Seed Cotton, Baled Cotton, Feed, Seed, Fertilizers, Baling Wire, Packaging Materials, etc.		42,000,000
Sales of Agricultural Produce to Be Further Processed		(89,688,000)
Retail Sales of Mules, Horses, and Other Livestock		Negligible

**Other Exemptions**

Sales to U.S. Government or State of Mississippi		(179,375,000)
Sales to Public Schools		(30,750,000)
Sales of School Textbooks		(3,588,000)
Sales to Mississippi Band of Choctaw Indians		(1,000,000)
Sales of Firefighting Equipment to Governmental or Volunteer Fire Departments		119,000
Sales to Nonprofit Water Associations		994,000

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

Sales and Use Tax (Continued)

	Estimated FY 1999 <u>Tax Expenditure</u>
<b><u>Miscellaneous Exemptions</u></b>	
Sales to Nonprofit Hospitals and Infirmaries	\$ (89,688,000)
Newspapers and Periodicals	4,413,000
Coffins and Caskets	(2,409,000)
Sales of Goods for Immediate Export	Negligible
Sales to Nonprofit Orphanages, or to Old Men's or Old Ladies' Homes	(303,000)
Sales to YMCA, YWCA, or Boys or Girls Clubs	1,108,000
Sales to Nonprofit Private Schools	(1,230,000)
Drugs and Medicines	22,033,000
Sales to Salvation Army or Muscular Dystrophy Association, Inc.	158,000
Sales of Alcohol-Blended Fuel Using Mississippi Distilled Alcohol	Negligible
Sales to the Institute for Technology Development	446,000
Retail Sales of Vehicles and Semi-Trailers Exported Within 48 Hours	1,652,000
Sales of Food and Drink in Full-Service Vending	Negligible
Sales of Motor Fuel	159,106,000
Sales of Food Purchased with Food Stamps or WIC Instruments	(24,088,000)
Sales of Cookies by Girl Scouts of America	203,000
Sales to Public or Nonprofit Museums of Art	Negligible
Sales to Alumni Associations of State-Supported Colleges or Universities	Negligible
Sales to National Association of Junior Auxiliaries, Inc.	Negligible
Sales to Domestic Violence Shelters	Negligible
Sales to the Mississippi Chapter of the National Multiple Sclerosis Society	Negligible

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

## SEVERANCE TAXES

	Estimated FY 1999 <u>Tax Expenditure</u>
<b><u>Exemptions</u></b>	
Enhanced Recovery	\$ 213,000
Exemption for Oil and Gas Discovery Wells Drilled Between April 1, 1994 and June 30, 1999	3,118,000
Exemption for 2-Year Inactive Oil and Gas Wells	1,225,000
Development Wells or Replacement Wells	180,000
Development Wells Utilizing 3D Seismic	865,000

## INSURANCE PREMIUM TAX

<b><u>Exemptions</u></b>	Not Available
<b><u>Credits</u></b>	
Income Taxes Paid	3,663,000
Retaliatory Tax Deduction	Not Available
Reduction for Qualifying Mississippi Investments	13,867,000
Guaranty Association	4,833,000



**INSTALLMENT LOAN TAX**

Estimated FY 1999  
Tax Expenditure

Exemptions

Not Available

**CASUAL AUTO SALES TAX**

Exemptions

Insignificant

**AUTO PRIVILEGE TAXES AND AUTO TAG FEES**

Exemptions

Not Available

## CLASSIFICATION OF TAX EXPENDITURES ACCORDING TO PURPOSE

In order to organize the tax expenditure items documented in the previous pages in a systematic fashion, five categories of tax expenditures have been established for this report. Each of the tax expenditures listed in this report has been placed into one of the five classifications.

### Tax Expenditures Which Redistribute the Tax Burden

The first classification of tax expenditures consists of those tax expenditures which redistribute the tax burden. This includes all of those tax expenditure items, the purpose of which is to directly or indirectly shift the burden of taxation from one income class to another.

<u>Tax Expenditures</u>	<u>Estimated FY 1999 Tax Expenditure</u>
Credit for Finance Company Privilege Tax Paid for Same Tax Year	\$ 875,000
Credit for Qualified Businesses in Designated "High-Tech" and Enterprise Zones	3,200,000
Jobs Tax Credit	7,400,000
National and Regional Headquarters Credit	Insignificant
Research and Development Jobs Skills Credit	Insignificant
Dependent Care Credit	Insignificant
Job Training or Retraining Credit	500,000
Gambling License Fees Credit	5,600,000
Temporary Assistance for Needy Families Wages Paid Credit	150,000
Mississippi Business Finance Corporation Revenue Bond Service Credit	9,300,000
Ad Valorem Inventory Credit	4,000,000
Export Port Charges Credit	700,000
Magnolia Venture Capital Fund Limited Partnership Credit	0
Other Corporate Credits	943,000
Personal Exemptions	362,800,000
Income Tax Exemptions For Dependents	48,800,000

**Tax Expenditures Which Redistribute the Tax Burden** (continued)

<u>Tax Expenditure</u> (continued)	Estimated FY 1999 <u>Tax Expenditure</u>
Other Individual Exemptions	\$ 56,600,000
Prisoners of War, Missing in Action	Insignificant
Standard Deduction	56,200,000
Sale of Utilities to Residential Consumers	92,484,000
Sales to Nonprofit Water Associations	994,000
Sales to Nonprofit Hospitals and Infirmaries	(89,688,000)
Coffins and Caskets	(2,409,000)
Sales to Nonprofit Orphanages, or to Old Men's or Old Ladies' Homes	(303,000)
Drugs and Medicines	22,033,000
Sales of Food Purchased with Food Stamps or WIC Instruments	<u>(24,088,000)</u>
<b>Total</b>	<b>789,067,000</b>

**Tax Expenditures With a Direct Budgetary Objective**

The second category of tax expenditures includes those provisions in the statutes which have a direct budgetary objective, i.e., to encourage private expenditure in lieu of public expenditure for particular purposes or to subsidize private expenditures.

<u>Tax Expenditures</u>	Estimated FY 1999 <u>Tax Expenditures</u>
Discount for Timely Filing	\$ 10,000,000
Newspapers and Periodicals	4,413,000
Sales of Goods for Immediate Export	Negligible
Sales to YMCA, YWCA, or Boys or Girls Clubs	1,108,000
Sales to Nonprofit Private Schools	(1,230,000)

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

**Tax Expenditures With a Direct Budgetary Objective** (continued)

<u>Tax Expenditures</u>	Estimated FY 1999 <u>Tax Expenditures</u>
Sales to Salvation Army or Muscular Dystrophy Association, Inc.	\$ 158,000
Sales of Alcohol-Blended Fuel Using Mississippi Distilled Alcohol	Negligible
Sales to the Institute for Technology Development	446,000
Enhanced Recovery	213,000
Exemption for Oil and Gas Discovery Wells Drilled Between April 1, 1994 and June 30, 1999	3,118,000
Exemption for 2-Year Inactive Oil and Gas Wells	1,225,000
Development Wells or Replacement Wells	180,000
Development Wells Utilizing 3D Seismic	865,000
Insurance Premium Tax Credits	22,363,000
Sales of Cookies by Girl Scouts of America	203,000
Sales to Public or Nonprofit Museums of Art	Negligible
Sales to Alumni Associations of State-Supported Colleges and Universities	Negligible
Sales to National Association of Junior Auxiliaries, Inc.	Negligible
Sales to Domestic Violence Shelters	Negligible
Sales to the Mississippi Chapters of the National Multiple Sclerosis Society	Negligible
<b>Total</b>	<hr/> 45,522,000

**Tax Expenditures Which Are Outside the Relevant Tax Base**

The third category of tax expenditures consists of those provisions in the tax code which, although constituting tax expenditures in the strict language of the law, are in fact outside of the relevant tax base according to the implied or stated spirit of the law. These include items such as the levy of the retail sales tax on transactions which are clearly wholesale in nature.

<u>Tax Expenditures</u>	<u>Estimated FY 1999 Tax Expenditure</u>
Retail Sales of Farm Tractors Taxed at 1%	\$ 4,586,000
Other Farm Implements Taxed at 3%	5,502,000
Aircraft, Trucks, Mobile Homes Taxed at 3%	32,252,000
Autos and Light Trucks (10,000 lbs or less) Taxed at 5%	67,856,000
Manufacturing Machinery and Certain Port Facility Equipment Taxed at 1½%	156,636,000
Materials Used in Railroad Tracks Taxed at 3%	556,000
Sales to Electric Power Associations Taxed at 1%	4,606,000
Sale of Utilities to Manufacturers	36,273,000
Sale of Utilities to Farmers	1,122,000
Boxes, Crates, and Cartons	(2,392,000)
Raw Materials Used in Manufacturing	(119,925,000)
Offshore Drilling Equipment Large Vessels	(2,392,000)
Commercial Fishing Boats	1,587,000
Repairs to Vessels	4,412,000
Rolling Stock Used in Interstate Commerce	(3,588,000)
Raw Material Used in Manufacturing Rolling Stock	Negligible
Machinery or Parts Used in Repairing Large Ships	564,000
Tangible Personal Property Consumed on Ships in International Commerce	(59,000)

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

**Tax Expenditures Which Are Outside the Relevant Tax Base** (continued)

<u>Tax Expenditures</u> (continued)	Estimated FY 1999 <u>Tax Expenditure</u>
Storage of Perishable Goods	\$ Negligible
Natural Gas Used in Oil Production	(3,024,000)
Economic Development Reform Act Incentives	4,790,000
Income from Self-Service Commercial Laundry	1,191,000
Sales of Lint, Seed Cotton, Baled Cotton, Feed, Seed, Fertilizers, Baling Wire, Packaging Materials, etc.	42,000,000
Sales of Agricultural Produce to Be Further Processed	(89,688,000)
Retail Sales of Mules, Horses, and Other Livestock	Negligible
Sales to U.S. Government or State of Mississippi	(179,375,000)
Sales to Public Schools	(30,750,000)
Sales of School Textbooks	(3,588,000)
Sales to Mississippi Band of Choctaw Indians	(1,000,000)
Sales of Firefighting Equipment to Governmental or Volunteer Fire Departments	119,000
Casual Auto Sales Tax Exemptions	Insignificant
Retail Sales of Vehicles and Semi-Trailers Exported Within 48 Hours	1,652,000
Sales of Food and Drink in Full-Service Vending	Negligible
Sales of Motor Fuel	<u>159,106,000</u>
<b>Total</b>	<b>960,591,000</b>

NOTE: Numbers in parentheses should be considered very inexact estimates.  
No established data base exists for determining these values.

## Tax Expenditures Which Conform With Federal Law

The fourth category of tax expenditures includes those provisions in the Mississippi statutes which conform to federal tax codes.

<u>Tax Expenditures</u>	Estimated FY 1999 <u>Tax Expenditure</u>
Dividend Distributions	\$ Insignificant
Medical Savings Account	Insignificant
Individual Retirement Accounts	2,900,000
Keogh Plans	2,174,000
Interest Penalty on Early Withdrawal of Savings	78,000
Credit for Income Tax Paid Another State	15,510,000
Medical and Dental Expenses	9,900,000
Real Estate Taxes	7,130,000
Home Mortgage Interest	42,700,000
Investment Interest	2,760,000
Charitable Contributions	13,860,000
Casualty and Theft Losses	626,000
Union and Professional Dues	Insignificant
Tax Return Preparation Fee	<u>Insignificant</u>
<b>Total</b>	97,638,000

**Tax Expenditures Which Cannot Be Accurately Measured**

The final category of tax expenditures listed in this document includes all of those items which are considered to be legitimate tax expenditures but for which there exists insufficient information to estimate the value.

<u>Tax Expenditures</u>	Estimated FY 1999 <u>Tax Expenditure</u>
Capital Gains Exempt	Not Available
Charitable Contributions - Corporate	Not Available
Reserve Funds	Not Available
Annuity Income	Not Available
Contributions to Employee Pension Plans	Not Available
Net Operating Loss Carryover	Not Available
Unreimbursed Employee Business Expenses	Not Available
Insurance Premium Tax Exemptions	Not Available
Insurance Premium Retaliatory Tax Deduction	Not Available
Installment Loan Tax Exemption	Not Available
Auto Privilege Taxes and Auto Tax Fee Exemptions	Not Available



**APPENDIX A: 1998 LEGISLATION**  
**Income & Franchise Tax Division**

Income Taxes

House Bill 561 - This bill provides that for taxable years ending after December 31, 1997, the period for net operating loss carrybacks and net operating loss carryovers will be the same as those established by the Internal Revenue Code, and it provides that the business income tax deduction allowed for pollution or environmental control facilities will be the same as that allowed under the Internal Revenue Code. The bill also provides that the definition of the terms "short-term capital gain," "short-term capital loss," "long-term capital gain," "long-term capital loss," "net short-term capital gain," "net short-term capital loss," "net long-term capital gain," "net short-term capital loss," "capital gain net income," "net capital loss," and "net capital gain" will be the same as the definition given those terms under the Internal Revenue Code, unless the definitions are in conflict with other provisions of the state income tax law, in which case the state income tax law will control. Effective January 1, 1998.

House Bill 786 - This bill extends the repealer on the sections of law that provide an income tax credit for taxpayers that utilize port facilities at state, county and municipal ports for the export of cargo and requires the Department of Economic and Community Development to report annually to the Legislature regarding the impact of the tax credit. It also increases the maximum cumulative amount of the income tax credit from \$1,000,000 to \$1,200,000. Effective July 1, 1998.

House Bill 1794 - This bill provides that amounts received as a distribution under a Roth individual retirement account and amounts contributed in a taxable year to such an individual retirement account will be treated in the same manner as provided under the Internal Revenue Code. A conventional IRA converted to a Roth IRA after the contributor reaches 59 ½ years old, shall be exempt from Mississippi income tax as a retirement distribution. Effective January 1, 1998.

## Sales and Use Tax Division

### Sales Tax

House Bill 558 - This bill provides that retail sales of farm implements sold to farmers and used directly in the production of poultry, ratite, domesticated fish, livestock, livestock products, agricultural crops or ornamental plant crops or used for other agricultural purposes will be taxed at the rate of 3% when used on the farm. The following language was omitted: Retail sales of other self-propelled farm implements, or farm implements used as attachments to or drawn by a tractor, or implements which are drawn by animals, when made to farmers for agricultural purposes shall be taxed at the rate of (3%). The three percent (3%) rate shall also apply to retail sales of brooders, feeders and waterers to chicken farmers for use in chicken houses to produce poultry for the market, sales of mechanical and gravity feeders and waterers to livestock producers, sales of mechanical milking machines, milk tanks and collers used in the production of milk for sale and sales of aerators to domestic fish farmers for use in the raising of domesticated fish as defined in Section 69-7-501. Per Rule 62, the term "farm implement" means a complete unit that performs a specialized function and which is identifiable as a specific piece of equipment. This term does not include replacement parts. Effective July 1, 1998.

House Bill 1693 - This bill provides a sales tax exemption for sales of trailers, boats, travel trailers, motorcycles and all-terrain cycles if such items are exported from the State of Mississippi within forty-eight hours after sale and registered and first used in another state. Effective July 1, 1998.

House Bill 1698 - Provides an agricultural sales tax exemption for sales of antibiotics, hormones, and hormone preparations, drugs, medicines, and other medications including serums and vaccines, vitamins, minerals, or other nutrients for use in the production and growing of fish, livestock and poultry by whomever sold. The exemption is in addition to the exemption provided for feed for fish, livestock, and poultry. Effective July 1, 1998.

Senate Bill 2485 - Prior to this change, the sales tax on calls made through the use of a prepaid telephone calling card or prepaid authorization number is required to be collected on each intrastate call at the time it is made. This bill provides that the sale of prepaid calling cards or prepaid authorization numbers are considered to be the sale of tangible personal property subjecting them to sales taxation at the time of the sale. If the sale of a prepaid telephone calling card or prepaid authorization number does not take place at the vendor's place of business, the sale is conclusively determined to take place at the customer's shipping address. Re-authorization of a prepaid authorization number is conclusively determined to take place at the customer's billing address. Effective July 1, 1998.

Senate Bill 2707 - Creates a special fund in the State Treasury to be known as the "Boll Weevil Management Fund." The bill provides money for the fund by diverting to the fund the avails of the sales tax which is derived from sales by cotton compresses or cotton warehouses which would otherwise be deposited into the State General Fund in an amount not to exceed \$2,000,000 annually. The diversion expires on July 1, 2005. Money in the fund is required to be used by the Commissioner of Agriculture and Commerce to assist the Department of Agriculture and Commerce in carrying out its duties under the Mississippi Boll Weevil Management Act. Effective July 1, 1998.

Senate Bill 2827 - Authorizes the Chairman of the State Tax Commission to make changes as necessary by rule or regulation to implement an agreement for the collection of sales tax by direct marketers with limited contact in Mississippi if, in his discretion, it is beneficial to the state for him to do so. Effective on passage.

#### Local Taxes

House Bill 717 - This bill authorizes the governing authorities of the city of Richland to levy a tax not to exceed two percent (2%) upon the gross sales of bars and restaurants located within the city of Richland. "Bar" means all places required by law to possess an on-premises ABC permit.

“Restaurant” means all places where prepared food and beverages are sold for consumption, whether consumed on the premises or not. It does not include schools, hospitals, convalescent or nursing homes. Three percent (3%) of the proceeds of this tax shall be retained by the State Tax Commission to defray the cost of collection. The act provides for a referendum.  
Effective upon approval under Voting Rights Act of 1965.

House Bill 718 - Authorizes the governing authorities of the city of Florence to levy a tax not to exceed two percent (2%) upon the gross sales of bars and restaurants located within the city of Florence. “Bar” means all places required by law to possess an on-premises ABC permit. “Restaurant” means all places where prepared food and beverages are sold for consumption, whether consumed on the premises or not. It does not include schools, hospitals, convalescent or nursing homes. Three percent (3%) of the proceeds of this tax shall be retained by the State Tax Commission to defray the cost of collection. The act provides for a referendum.  
Effective upon approval under Voting Rights Act of 1965.

House Bill 1830 - Extends the repealer on the Hancock County Tourism tax from July 1, 1998, to July 1, 2000. Effective on passage.

House Bill 1836 - Authorizes the governing authorities of the city of Ocean Springs to levy a tax not to exceed two percent (2%) upon the gross proceeds derived from hotel, motel, and bed and breakfast room rentals. “Hotel”, “motel” or “bed and breakfast” means any establishment engaged in the business of furnishing or providing rooms to transient guests. Three percent (3%) of the proceeds of this tax shall be retained by the State Tax Commission to defray the cost of collection. The act provides for a referendum.  
Effective upon approval under Voting Rights Act of 1965.

House Bill 1847 - Removes the repealer on the Tunica County tourism tax.  
Effective on passage.

House Bill 1868 - Authorizes the governing authorities of the city of Laurel to increase the recreation and public improvement promotion tax from one percent (1%) to two percent (2%) on the gross proceeds derived from hotels, motels and restaurants located within the city of Laurel. Three percent (3%) of the proceeds of this tax shall be retained by the State Tax Commission to defray the cost of collection. The Act provides for a referendum. Effective on approval under Voting Rights Act of 1965.

House Bill 1883 - Changes the Natchez-Adams County Convention Promotion Commission to the Natchez Convention Promotion Commission. It provides that the convention and tourism tax imposed on hotels, motels, and restaurants shall be imposed on those doing business in the city of Natchez. Also, it includes bed and breakfast in the definition of a hotel and motel. Effective on passage.

Senate Bill 3282 - Authorizes the governing body of the city of Holly Springs to levy a tax not to exceed one percent (1%) on the gross proceeds of sales of hotels, motels, and restaurants. Hotels and motels are defined as any establishments with five or more guest rooms available for rent to transient guests. Three percent (3%) of the proceeds of the tax shall be retained by the State Tax Commission to defray the cost of collection. The Act provides for a referendum. Effective on approval under Voting Rights Act of 1965.

Senate Bill 3298 - Authorizes the governing authorities of the city of Picayune to levy a tax not to exceed two percent (2%) of the gross proceeds derived from room rentals by hotels, motels and bed and breakfast in the city, and a tax not to exceed one percent (1%) of the gross receipts of restaurants from retail sales of prepared food in the city. Hotel, motel and bed and breakfast are defined as any establishment providing rooms for rent to transient guest. Restaurants are defined as any place, including grocery and convenience stores, where prepared food and drink are sold for consumption either upon or off premises. Three percent (3%) of the proceeds of the tax shall be retained by the State Tax Commission to defray the cost of collection. The Act provides for a referendum. Effective upon approval under Voting Rights Act of 1965.

Senate Bill 3310 - Provides for an election in order to extend the Yazoo County Tourist and Convention Tax beyond January 1, 1999. The election shall be on the 1st Tuesday after the first Monday in November 1998. Effective on passage.

NOTE: The Jackson special city tax was repealed effective May 31, 1998.

## Miscellaneous Tax Division

### Beer Excise Taxes

House Bill 1145 - Increases the percent of alcohol by weight that can be contained in light wine and beer from 4% to 5%. It also provides that the statement of alcohol content placed on beer labels may be expressed in terms of weight or volume, at the manufacturer's option.

Effective July 1, 1998.

Senate Bill 2825 - Increases the penalty imposed upon a person whose permit to sell beer or light wine at retail has been forfeited because the person obtained beer or light wine from a source outside the State of Mississippi. Any person whose permit has been forfeited for this reason is not eligible for a permit for five years after the date of such forfeiture. In addition, no permit may be issued for the same location, for which an offender has forfeited a permit, to a spouse, offspring or sibling of such offender when to do so would circumvent the purpose of this provision. The State Tax Commission may assess a retailer who violates this provision the amount of excise taxes due on the unlawfully imported beer or light wine, together with a penalty in the amount of four times that state excise tax due or \$100 per case, whichever is greater.

The bill also revises the penalty for wholesalers who import beer or light wine unlawfully by removing provisions that penalize the unlawful importation of beer or light wine by the forfeiture of the wholesaler's license by prohibiting the application for a wholesaler's license for five years and increasing the monetary penalty for such a violation.

Effective July 1, 1998.

Senate Bill 2826 - Authorizes the licensing and operation of "brewpubs" in this state. This bill defines a "brewpub" as the premises of any restaurant, as defined under the local option law, in which light wine or beer is manufactured or brewed for consumption exclusively on the premises of the restaurant. "Premises" for a brewpub operated by a hospitality operator means only those areas immediately adjacent and connected to the brewing facility where food is normally sold

and consumed. "Premises" for a brewpub not operated by a hospitality operator means those areas normally used by the brewpub to conduct business and shall include the selling areas, brewing areas and storage areas. A "hospitality operator" is defined as a business that operates guest rooms that at any one time will accommodate transient guests on a daily or weekly basis in conjunction with a brewpub at one location or facility.

An operator of a brewpub must pay an annual privilege tax in the amount of \$1,000 per location. In addition to this privilege tax, a brewpub is also required to pay an excise tax upon each gallon of light wine or beer manufactured at a brewpub. The amount of the excise tax is imposed at the same per gallon rate as the excise tax paid by wholesalers or distributors for each gallon of light wine or beer acquired for sale or distribution in this state. The rate is 42.68 cents per gallon. A brewpub is required to obtain all necessary federal licenses and permits before obtaining a license to operate.

The bill imposes production limitations on brewpubs as follows:

A. A stand-alone restaurant or restaurant operated by a hospitality operator with less than 50 guest rooms in the aggregate shall not manufacture more than 4,300 gallons of light wine or beer per calendar year,

B. A restaurant operated by a hospitality operator with 50 or more guest rooms in the aggregate but less than 500 guest rooms in the aggregate shall not manufacture more than 60,000 gallons of light wine or beer per calendar year.

C. A restaurant operated by a hospitality operator with 500 or more guest rooms in the aggregate but less than 1,000 guest rooms in the aggregate shall not manufacture more than 75,000 gallons of light wine or beer per calendar year.

D. A restaurant operated by a hospitality operator with 1,000 or more guest rooms in the aggregate shall not manufacture more than 99,000 gallons of light wine or beer per calendar year.

The bill requires that light wine or beer produced at a brewpub shall not be sold at a price less than it cost to manufacture the light wine or beer. Brewpubs are required to offer for sale light wine or beer that is normally carried on the inventory of wholesalers or distributors of light wine or beer.



Light wine or beer manufactured by a brewpub cannot be sold away from the premises of a brewpub and cannot be packaged in a form that facilitates it being carried away from the brewpub. A brewpub that violates this provision is required to be punished, in addition to any other penalty, as follows:

A. For the first offense, the holder of a permit to operate a brewpub may be fined in an amount not to exceed \$500.

B. For a second offense occurring within 12 months of the first offense, the holder of a permit to operate a brewpub may be fined an amount not to exceed \$1,000.

C. For a third and subsequent offense occurring within 12 months of the first offense, the holder of a permit to operate a brewpub may be fined an amount not to exceed \$5,000 and the permit to operate a brewpub shall be suspended for 30 days.

A person desiring to engage in business as a brewpub must file with the Chairman of the State Tax Commission, along with his application, a certificate issued by a licensed testing laboratory indicating that such laboratory has tested a sample of the applicant's product and that the alcohol content of the sample does not exceed 4% by weight. Every brewpub is required to submit to random testing to determine whether any beer or light wine of the brewpub contains an alcohol content of greater than 4% by weight.

Effective July 1, 1998.

## Tobacco

House Bill 757 - Amends sections of the tobacco tax law to revise the expiration date for retailer permits to provide that such a permit will continue in force during the time the permit holder to whom it is issued contains in the same business as the same location unless the permit is revoked by the Chairman of the State Tax Commission for cause or is revoked pursuant to the Mississippi Juvenile Tobacco Access Prevention Act. It also authorizes the proration of the privilege tax for a permit issued for less than 12 months will be the proportionate amount of the annual privilege tax that the number of months, or part of a month, remaining until the permit expiration date bears to 12 months, but in no case will the privilege tax be less than \$10.

Effective January 31, 1998.

## **Petroleum Tax Division**

House Bill 1469 - Authorizes interstate motor carriers that do not elect to purchase fuel in this state for the privilege of using the state highways to meet their motor fuel liability by having a valid credential issued by any member jurisdiction of the International Fuel Tax Agreement and by complying fully with the International Fuel Tax Agreement. This bill is a companion to House Bill 1472. Effective on passage.

House Bill 1472 - Establishes a fee of \$20 for any interstate motor carrier that fails to meet his motor fuel tax liability before leaving the state. The bill also makes it unlawful to operate a vehicle subject to the payment of motor fuel taxes by use of a revoked or illegally obtained International Fuel Tax Agreement credential. This bill is a companion to House Bill 1469. Effective July 1, 1998.

Senate Bill 2450 - Revises the term “distributor” under the gasoline, other motor fuel and oil excise tax laws to include any person licensed to sell gasoline, other motor fuel and oil in another state or jurisdiction who is authorized by that state or jurisdiction to collect the gasoline, other motor fuel and oil excise taxes imposed by this state. This bill also allows a distributor to take a credit for the number of gallons of gasoline, other motor fuel and oil that he purchased during the preceding calendar month from a distributor who pays the excise tax imposed by Mississippi. Effective on passage.

## **Motor Vehicle Licensing Division**

House Bill 909 - This bill authorizes the Mississippi Transportation Commission to enter into agreements with contiguous states to jointly locate, construct, staff, and operate both permanent and portable weight scales along highways at ports of entry, and to jointly enforce certain motor vehicle carrier laws of this state and the contiguous states that are a party to such agreement. Effective on passage.

Senate Bill 2268 - Increases from three years to not more than five years the maximum period of time that special handicapped license plates are valid so as to coincide with the tag series for regular license plates. Effective July 1, 1998.

Senate Bill 2311 - Authorizes the issuance of distinctive motor vehicle license plates for recipients of the Distinguished Flying Cross or the Air Medal. An Applicant must present written proof that he is the recipient of the Distinguished Flying Cross or the Air Medal and pay an additional fee of \$30 which is deposited to the credit of the General Fund.

The bill also authorizes the issuance of a special license tag to members of the Grand Lodge of Mississippi. An applicant must present official documentation from the Grand Lodge of Mississippi showing that he is a member of Grand Lodge and pay an additional annual fee of \$30. Five (5) percent of additional fee shall be retained by the county tax collection. \$25 of each additional fee collected is deposited into a special fund created in the State Treasury for the Grand Lodge of Mississippi, and the funds in the special fund are available for expenditure at the discretion of the Grand Lodge of Mississippi. The remainder of each additional fee is deposited to the credit of the State Highway Fund to be expended for the repair, maintenance, construction and reconstruction of highways.

Effective July 1, 1998.

Senate Bill 2779 - Authorizes the Mississippi Transportation Commission to exempt carriers who have been pre-approved based upon the criteria established by the state or the appropriate state agency from the requirement to stop at inspection stations operated by the commission.

Effective July 1, 1998.

## Property Tax Division

House Bill 47 - Clarifies that watercraft used in connection with gaming operations is not exempt from ad valorem taxes. Effective July 1, 1998.

Senate Bill 2150 - Under current law, when married persons qualified for homestead exemption and one spouse dies, the surviving spouse must file a new application for homestead exemption even if the surviving spouse is eligible for homestead exemption. This bill provides that if the surviving spouse is still eligible for homestead exemption after the death of his or her spouse, the surviving spouse is not required to file a new application for homestead exemption unless there is a change in the filing status by the surviving spouse.

Effective on passage.

Senate Bill 2265 - Under current law an order by a board of supervisors that makes an increase or decrease in an ad valorem tax assessment of property must be approved by the State Tax Commission before it is effective. This bill removes the requirement of approval by the State Tax Commission. Effective July 1, 1998.

Senate Bill 2267 - Provides that in arriving at the value of land used for agricultural purposes, the appraisal shall be made according to its use as of January 1 of each year.

Effective July 1, 1998.

## **Withholding Tax Division**

Senate Bill 2448 - Authorizes the Chairman of the State Tax Commission to promulgate rules and regulations to require or permit filing periods of any duration, in lieu of monthly or quarterly filing periods, for any withholding taxpayer or group of taxpayers.

Effective July 1, 1998.

## **Alcoholic Beverage Control Division**

Senate Bill 2451 - Authorizes the State Tax Commission to prescribe the time within which forms that verify transactions by on-premises retailers purchasing limited amounts of alcoholic beverages from package retailers, and that verify transactions by the holder of a research permit importing and purchasing a limited amount of alcoholic beverage, must be forwarded to the State Tax Commission. Under the former law these forms were required to be filed with the commission within five days after the transaction.

Effective on passage.

Senate Bill 2486 - During the 1997 Regular Session, legislation was adopted that authorized the Alcoholic Beverage Control Division of the State Tax Commission to enforce certain criminal provisions of the light wine and beer laws. This authority was to have been repealed on July 1, 1998. This bill extends the authority of the Alcoholic Beverage Control Division to enforce the criminal provisions of the light wine and beer laws until July 1, 2000.

Effective July 1, 1998.

## Administrative Division

Senate Bill 2453 - Clarifies when interest begins to accrue on refunds made by the State Tax Commission to a taxpayer who has made an overpayment of income tax or sales tax. Under current law it is not clear when interest begins to accrue when overpayment is not shown on a return or amended return.

The bill provides that when an overpayment of income tax is determined to be due and no overpayment is shown on a return of an amended return, interest begins to accrue 90 days after the due date of the return, the date the return is filed or the date the commission determines that a refund is due, whichever is later. The rate of interest provided in present law is 1% per month.

If an overpayment of sales tax as reflected in an application or amended return files by the taxpayer and determined to be due is not refunded or credited to a taxpayer's account within 90 days after the application or amended return is filed or the date the commission or commissioner determines a refund is due, whichever is later, interest at a rate of 1% per month is allowed on the overpayment computed for the period after the expiration of the 90-day period.

Effective July 1, 1998.

Senate Bill 2484 - Mississippi allows the State Tax Commission to use collection agencies providing collection services outside this state to recover tax debts owed to the State of Mississippi. In some cases when the debtor is contacted by the collection agency, the debtor desires to pay the taxes and compensation for the agency directly to the State Tax Commission. There is no authority for the State Tax Commission to pay the agency for its services out of the funds paid to the commission in this manner. This bill provides that if the taxes or compensation for services, or both, are paid directly to the State Tax Commission, the commission is authorized to pay the agency's compensation out of the funds collected.

Effective July 1, 1998.

Senate Bill 2488 - Authorizes the State Tax Commission to utilize provision of the Mississippi Sales Tax Law to assist in the collection of certain fees and taxes assessed and levied upon



hazardous and nonhazardous waste facilities, commercial facilities managing municipal solid wastes, telephone companies and certain utilities and railroads. There was no provision or inadequate provision for the collection of taxes and fees prior in law.

Effective on passage.

Senate Bill 2980 - Creates a study committee to address the feasibility of a uniform administrative procedures law. The committee shall consist of 11 members and shall be representative of state agencies, boards and commissions, and private citizens.

Effective on passage.

Senate Bill 3049 - Amends Section 25-3-73 to delay until January 1, 2001, the implementation of paying all state and nonstate service employees on a delayed basis twice a month.

Effective on passage.

Senate Bill 3196 - Appropriations for the fiscal year 7/1/98 to 6/30/99, \$47,181,133 to defray the expenses of the State Tax Commission including STARS: \$1,749,825 to the License Tax Commission for the purchase and delivery of license tags; %75,000,000 for homestead exemption reimbursement to the cities, counties and schools. The Act authorizes funding for a \$600 salary increase for all employees and for up to \$900 under certain circumstances.

Effective July 1, 1998.

**Estate Tax Division**

Senate Bill 2315 - Increases the amount that may be deducted from the estate of a decedent for the purposes of Mississippi estate taxation in order to conform to changes made to federal law in 1997. The amount of the exclusions from the gross estate authorized by the bill are as follows:

- A. In the case of a decedent dying in 1998.....\$625,000
- B. In the case of a decedent dying in 1999.....\$650,000
- C. In the case of a decedent dying in 2000 or 2001.....\$675,000
- D. In the case of a decedent dying in 2002 or 2003.....\$700,000
- E. In the case of a decedent dying in 2004.....\$850,000
- F. In the case of a decedent dying in 2005.....\$950,000
- G. In the case of a decedent dying after 1/1/2006.....\$1,000,000

Effective January 1, 1998.

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